AMENDED IN ASSEMBLY JULY 15, 1999 AMENDED IN SENATE MAY 25, 1999 AMENDED IN SENATE FEBRUARY 24, 1999

SENATE BILL

No. 211

Introduced by Senator Solis

January 20, 1999

An act to amend Section 12926 Sections 12926 and 12960 of the Government Code, relating to discrimination.

LEGISLATIVE COUNSEL'S DIGEST

SB 211, as amended, Solis. Employment. The

Under California provisions the Fair existing of Employment and Housing Act, a person filing a complaint for unlawful practice with Department theEmployment and Housing is required to file within one year, except that the period for filing may be extended an additional 90 days if a person allegedly aggrieved first obtains knowledge of the facts after one year after their occurrence. The act provides, with certain exceptions, that an "employer" subject to the unlawful practices provisions of the act includes any person regularly employing 5 or more persons, or any person acting, directly or indirectly, as an agent of an employer, or the state or any political or civil subdivision thereof, and cities. For purposes of provisions defining unlawful employment practices related to mental disability, the act defines "employer" to mean any person regularly employing 15 or more persons, or any person directly or SB 211 -2

indirectly acting as an agent of such an employer, and also includes the state and municipalities and political subdivisions of the state.

This bill would provide that, for purposes of this act, the employer of an employee includes political or civil subdivisions of the state and its municipalities. The bill would also provide that there is a rebuttable presumption that "employer" includes any person or entity identified as the employer on the employee's Federal Form W-2 (Wage and Tax Statement). The bill also would extend the time for filing a complaint with the department for an alleged unlawful practice for an additional one year following a rebutted presumption of employer identity in order to allow the person allegedly aggrieved by an unlawful practice to make a substitute identification of the actual employer.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 12926 of the Government Code 2 is amended to read:
- 3 12926. As used in this part in connection with 4 unlawful practices, unless a different meaning clearly 5 appears from the context:
- (a) "Affirmative relief" "prospective relief" or 7 includes the authority to order reinstatement of employee, awards of backpay, reimbursement out-of-pocket expenses, hiring, transfers, reassignments, grants of tenure, promotions, cease and desist orders, of notices, training of personnel, 12 expunging of records, reporting of records, and any other 13 similar relief that is intended to correct unlawful practices under this part. 14
- 15 (b) "Age" refers to the chronological age of any 16 individual who has reached his or her 40th birthday.
- 17 (c) "Employee" does not include any individual 18 employed by his or her parents, spouse, or child, or any 19 individual employed under a special license in a nonprofit 20 sheltered workshop or rehabilitation facility.

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1 (d) "Employer," except as described in paragraph (1) or (2), means any person regularly employing five or more persons, or any person acting as an agent of an employer, directly or indirectly, or the municipalities or any political or civil subdivisions thereof, and "employer" includes, without limitation, any 5 person or entity identified as the employer on the 8 employee's Federal Form W-2 (Wage 9 Statement), except as follows:

(1) "Employer" does include religious not association or corporation not organized for private profit.

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- (2) "Employer," for purposes of provisions defining 14 unlawful employment practices related disability, means any person regularly employing 15 or 16 more persons, or any person directly or indirectly acting as an agent of that employer, or the state or municipalities or any political or civil subdivisions thereof, and there is a rebuttable presumption that "employer" includes, without limitation, any person or entity identified as the employer on the employee's Federal Form W-2 (Wage and Tax Statement).
- agency" (e) "Employment includes 24 undertaking for compensation to procure employees or opportunities to work.
 - (f) "Essential functions" means the fundamental job duties of the employment position the individual with a disability holds or desires. "Essential functions" does not include the marginal functions of the position.
 - (1) A job function may be considered essential for any of several reasons, including, but not limited to, any one or more of the following:
- (A) The function may be essential because the reason 34 the position exists is to perform that function.
 - (B) The function may be essential because of the limited number of employees available among whom the performance of that job function can be distributed.
- 38 (C) The function may be highly specialized, so that the incumbent in the position is hired for his or her expertise or ability to perform the particular function.

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(2) Evidence of whether a particular function is essential includes, but is not limited to, the following:

- (A) The employer's judgment as to which functions are essential.
- (B) Written descriptions prepared before job advertising or interviewing applicants for the job.
- (C) The amount of time spent on the job performing
- 9 (D) The consequences of not requiring the incumbent 10 to perform the function.
 - (E) The terms of a collective bargaining agreement.
- 12 (F) The work experiences of past incumbents in the 13 job.
- (G) The current work experience of incumbents in 15 similar jobs.
- (g) "Labor organization" includes any organization 17 that exists and is constituted for the purpose, in whole or 18 in part, of collective bargaining, of dealing with 19 employers concerning grievances or terms or conditions 20 of employment, or of other mutual aid or protection.
- (h) "Medical condition" includes 22 characteristics, or (2) any health impairment related to 23 or associated with a diagnosis of cancer, for which a 24 person has been rehabilitated or cured, based on 25 competent medical evidence. For purposes of 26 section, "genetic characteristics" means any scientifically medically identifiable gene or chromosome, or 28 combination or alteration thereof, that is known to be a 29 cause of a disease or disorder in a person or his or her 30 offspring, or is determined to be associated with a 31 statistically increased risk of development of a disease or 32 disorder, or inherited characteristics that may derive from the individual or family member, that is presently 34 not associated with any symptoms of any disease or disorder.
- (i) "Mental disability" includes 36 any mental disorder, 37 psychological such as mental retardation, 38 organic brain syndrome, emotional or mental illness, and 39 learning disabilities. However. disability" does not include conditions excluded from the

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federal definition of "disability" pursuant to Section 511 of the Americans with Disabilities Act of 1990 (42 U.S.C. Sec. 12211). Additionally, for purposes of this part, the unlawful use of controlled substances or other drugs is not 5 deemed, in and of itself, to constitute a mental disability.

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- (i) "On the bases enumerated in this part" means or refers to discrimination on the basis of one or more of the following: race, religious creed, color, national origin, ancestry, physical disability, mental disability, medical condition, marital status, sex, or age. 10
 - (k) "Physical disability" includes, but is not limited to, all of the following:
- any (1) Having physiological disease, 14 condition, cosmetic disfigurement, or anatomical loss that does both of the following:
 - (A) Affects one or more of the following body systems: neurological, immunological, musculoskeletal, special including speech sense organs, respiratory, organs, reproductive, cardiovascular, digestive, genitourinary, hemic and lymphatic, skin, and endocrine.
 - (B) Limits an individual's ability to participate in major life activities.
- (2) Any other health impairment not described in 24 paragraph (1) that requires special education or related 25 services.
 - (3) Being regarded as having or having had a disease, disorder, condition, cosmetic disfigurement, anatomical loss, or health impairment described in paragraph (1) or (2).
- (4) Being regarded as having, or having had, a disease, disorder, condition, cosmetic disfigurement, anatomical loss, or health impairment that has no present disabling effect but may become a physical disability as described 34 in paragraph (1) or (2).
- It is the intent of the Legislature that the definition of 36 "physical disability" in this subdivision shall have the 37 same meaning as the term "physical handicap" formerly defined by this subdivision and construed in American National Ins. Co. v. Fair Employment & Housing Com., 40 32 Cal. 3d 603. However, "physical disability" does not

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include conditions excluded from the federal definition of "disability" pursuant to Section 511 of the Americans with

- 3 Disabilities Act of 1990 (42 U.S.C. Sec. 12211).
- 4 Additionally, for purposes of this part, the unlawful use of 5 controlled substances or other drugs is not deemed, in

6 and of itself, to constitute a physical disability.

- (l) Notwithstanding subdivisions (i) and (k), if the definition of "disability" used in the Americans with 9 Disabilities Act of 1990 (Public Law 101-336) would result 10 in broader protection of the civil rights of individuals with a mental disability or physical disability, as defined in 12 subdivision (i) or (k), or would include any medical 13 condition not included within those definitions, then that 14 broader protection or coverage shall be 15 incorporated by reference into, and shall prevail over 16 conflicting provisions of, the definitions in subdivisions 17 (i) and (k).
- (m) "Reasonable accommodation" may include either 19 of the following:
- (1) Making existing facilities used by employees 21 readily accessible to, and usable by, individuals with disabilities.
- (2) Job restructuring, part-time or modified 24 schedules, reassignment to a vacant position, acquisition 25 or modification of equipment or devices, adjustment or modifications of examinations, training materials policies, the provision of qualified readers or interpreters, and other similar accommodations for individuals with disabilities.
 - creed," "religion," (n) "Religious "religious observance," "religious belief," and "creed" include all aspects of religious belief, observance, and practice.
- (o) "Sex" includes, but is not limited to, pregnancy, 34 childbirth, or medical conditions related to pregnancy or childbirth.
- (p) "Undue hardship" means an action requiring 37 significant difficulty or expense, when considered in light 38 of the following factors: (1) the nature and cost of the (2) accommodation needed, the overall 40 resources of the facilities involved in the provision of the

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accommodations, the number of persons reasonable employed at the facility, and the effect on expenses and 3 resources the impact otherwise of or accommodations upon the operation of the facility, (3) the overall financial resources of the covered entity, the overall size of the business of a covered entity with respect to the number of employees, and the number, type, and location of its facilities, (4) the type of operations, including the composition, structure, and 10 functions of the work force of the entity, and (5) the geographic separateness, administrative, 12 relationship of the facility or facilities. 13

SEC. 2. Section 12960 of the Government Code is 14 amended to read:

12960. The provisions of this article govern the 16 procedure for the prevention and elimination of practices made unlawful pursuant to Article 1 (commencing with 18 Section 12940) of Chapter 6.

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Any person claiming to be aggrieved by an alleged 20 unlawful practice may file with the department a verified complaint in writing which that shall state the name and address of the person, employer, labor organization, or 23 employment agency alleged to have committed the 24 unlawful practice complained of, and which that shall set 25 forth the particulars thereof and contain such other 26 information as may be required by the department. The director or his or her authorized representative may in 28 like manner, on his or her own motion, make, sign, and file such a complaint. Any employer whose employees, or 30 some of them, refuse or threaten to refuse to cooperate with the provisions of this part may file with the department a verified complaint asking for assistance by 32 conciliation or other remedial action.

No complaint may be filed after the expiration of one 35 year from the date upon which the alleged unlawful 36 practice or refusal to cooperate occurred; except that this period may be extended as follows: (a) for not to exceed 90 days following the expiration of that year, if a person allegedly aggrieved by an unlawful practice first obtained knowledge of the facts of the alleged unlawful SB 211 —8—

1 practice after the expiration of one year from the date of 2 their occurrence, or (b) for not to exceed one year 3 following a rebutted presumption of the identity of the 4 person's employer, as defined by subdivision (d) or 5 paragraph (2) of subdivision (d) of Section 12926, in order 6 to allow a person allegedly aggrieved by an unlawful 7 practice to make a substitute identification of the actual 8 employer.